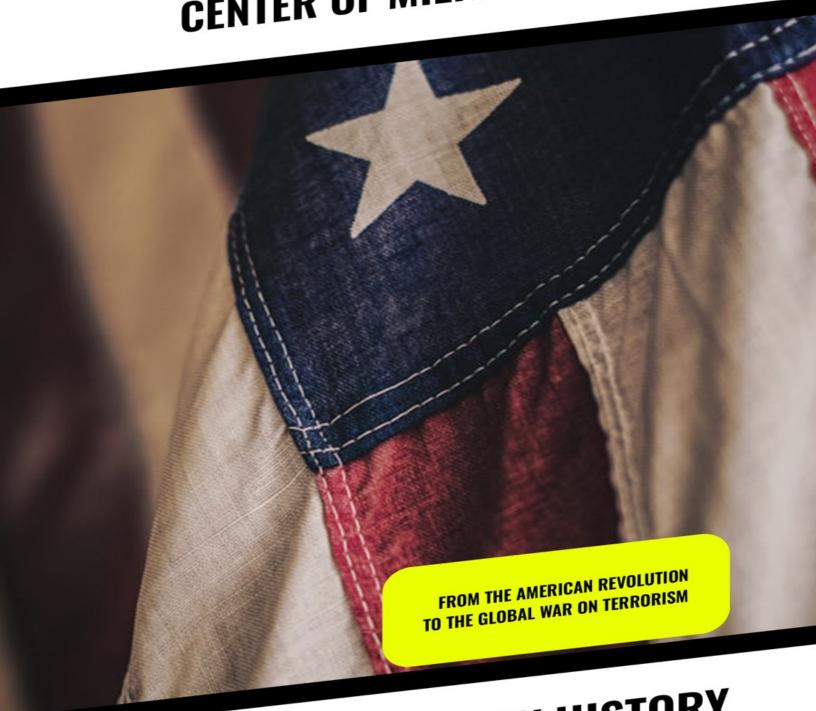


RICHARD W. STEWART, U.S. ARMY CENTER OF MILITARY HISTORY



THE MILITARY HISTORY OF AMERICA

Richard W. Stewart, U.S. Army Center of Military History

The Military History of America

From the American Revolution to the Global War on Terrorism

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The story of the United States Army is always growing and changing. Historians constantly seek to reinterpret the past while accumulating new facts as America's Army continues to be challenged on new foreign battlefields. Nor does the Army, as an institution, ever stand still. It necessarily its organization. materiel. doctrine. composition to cope with an ever-changing world of current conflict and potential danger. Thus, the Center of Military History is committed to preparing new editions of American Military History as we seek to correct past mistakes, reinterpret new facts, and bring the Army's story up to date. This new edition of that textbook, an important element in soldier and officer education since 1956, seeks to do just that.

This edition of American Military History builds on the previous edition, published in 2005, and expands its coverage to include an analysis of the wars in Afghanistan and Iraq up to January 2009. This expanded section is necessarily only an initial survey of the first eight years of the war on terrorism; it is far from the final word on the subject. It may take an additional decade or more to collect sufficient documents, interviews, memoirs, and sources to know the details of military and political planning, the implementation of those plans on the global battlefield, and the impact on the Army as an institution and on the nation. The events of the past eight years are more like current events than they are history. History—the detailed telling of a story over time based upon all the extant evidence—requires more time to find and analyze the documents and facts and bring to bear on that evidence the insight that comes only from perspective. However, today's soldiers need their story told. The events in which they participate and in which they are such important elements need to be given some form and order, no matter how tentative. The Army continues to be the nation's servant, and the soldiers that make up that Army deserve their recognition. They continue to protect our freedom at great personal risk to themselves and incalculable cost to their loved ones. This is their continuing story.

RICHARD W. STEWART Chief Historian

Washington, D.C. 24 September 2009

Preface to the 2005 Edition

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Despite the popular image of the solitary historian immured in the stacks of a library or archives, history is very much a collective enterprise. This is true not only in philosophical terms (all historians stand on the shoulders of previous generations of scholars) but also in the practical sense that historians rely heavily on the work of many others when they attempt to weave a narrative that covers centuries of history. *American Military History* is truly such a collaborative work.

Over the years numerous military historians have contributed to the earlier versions of this textbook published in 1956, 1969, and 1989. In this latest telling of the story of the U.S. Army, additional scholars inside and outside the Center of Military History have conducted research, written or revised chapters and inserts, or reviewed the texts of others. Other experts have edited text, proofed bibliographies, prepared maps, and located photographs to bring this book together.

It is important to highlight those historians and other professionals who have helped make this book a reality. Indeed, there were so many contributors that I hasten to beg forgiveness in advance if I have inadvertently left someone off this list. First, I wish to thank those many scholars outside the Center of Military History who voluntarily gave of their time to review chapters of this book and provide their expertise to ensure that the latest scholarship and sources were included. These scholars include: John Shy, Don Higginbotham, Robert Wright, John Mahon, William Skelton, Joseph Dawson, Joseph Glathaar, Gary Gallagher, Carol Reardon, Mark Grimsley, Perry Jamieson, Robert Wooster, Brian Linn, Timothy Nenninger, Edward Coffman, David Johnson, Stanley Falk, Mark Stoler, Gerhard Weinberg, Edward Drea, Steve Reardon, Allan R. Millett, Charles Kirkpatrick, and Eric Bergerud. Their careful reviews and suggested additions to the manuscript enriched the story immeasurably and saved me from numerous errors in interpretation and fact. Within the Center of Military History, of course, we have a number of outstanding historians of our own to draw upon. The Center is, I believe, as rich in talent in military history as anywhere else in the country; and I was able to take advantage of that fact. In particular, I would like to thank the following historians from the Histories Division for their writing and reviewing skills: Andrew J. Birtle, Jeffrey A. Charlston, David W. Hogan, Edgar F. Raines, Stephen A. Carney, William M. Donnelly, William M. Hammond, and Joel D. Meyerson. Within the division, every member participated in writing the short inserts that appear throughout the text. In addition to the names previously listed, I would be remiss if I did not also thank Stephen J. Lofgren, William J. Webb, Dale Andrade, Gary A. Trogdon, James L. Yarrison, William A. Dobak, Mark D. Sherry, Bianka J. Adams, W. Blair Haworth, Terrence J. Gough, William A. Stivers, Erik B. Villard, Charles E. White, Shane Story, and Mark J. Reardon. Whether they have been in the division for one year or twenty, their contributions to this work and to the history of the U.S. Army are deeply appreciated.

I particularly wish to thank the Chief of Military History, Brig. Gen. John Sloan Brown, for his patience and encouragement as he reviewed all of the text to provide his own insightful comments. He also found time, despite his busy schedule, to write the final two chapters of the second volume to bring the story of the U.S. Army nearly up to the present day. Also, I wish to thank Michael Bigelow, the Center's Executive Officer, for his contribution. In addition, I would like to note the support and guidance that I received from the Chief Historian of the Army, Jeffrey J. Clarke, and the Editor in Chief, John W. Elsberg. Their experience and wisdom is always valued. I wish to thank the outstanding editor of American Military History, Diane M. Donovan, who corrected my ramblings, tightened my prose, and brought consistency to the grammar and style. Her patience and skilled work made this a much finer book. I also wish to thank those who worked on the graphics, photographs, and maps that helped make this book so interesting and attractive. This book would not have been possible without the diligence and hard work of the Army Museum System Staff, as well as Beth MacKenzie, Keith Tidman, Sherry Dowdy, Teresa Jameson, Julia Simon, and Dennis McGrath. Their eye for detail and persistence in tracking down just the right piece of artwork or artifact or providing the highest quality map was of tremendous value.

Although countless historians have added to this text over the years, I know that any attempt to write a survey text on the history of the U.S. Army will undoubtedly make many errors of commission and omission. I take full responsibility for them and will endeavor, when informed, to correct them as best I can in future editions. In conclusion, I wish to dedicate this book to the finest soldiers in the world, to the men and women who have fought and died in service to the United States over two centuries and those who continue to serve to protect our freedom. They have built America into what it is today, and they continue to defend the principles upon which our great country was founded. This is their story.

Washington, D.C. 14 June 2004

Richard W. Stewart Chief, Histories Division

1 Introduction

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The history of the United States Army lies firmly in the mainstream of modern Western military development. Heir to European traditions, the American Army has both borrowed from and contributed to that main current. Molded by the New World environment, a product of democratic and industrial revolutions, it has at the same time evolved, along with the nation it serves, uniquely. To the present generation of Americans faced by continuing challenges to their national security, the role that force and military institutions have played in American history becomes of increasing interest and importance. This volume is an introduction to the story of the U.S. Army and the American military history of which the Army's story is an integral part.

What Is Military History?

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Military history today has a much wider scope than previous generations of scholars granted it. More than simply the story of armed conflict, of campaigns and battles, it is the story of how societies form their institutions for their collective security and how those institutions operate in peace and war. It is the story of soldiers and the subculture of which they are a part. It includes the entire range of economic, social, legal, political, technological, and cultural issues that arise from the state's need to organize violence to preserve its existence and accomplish its national goals. Military history cannot be viewed as a separate, quaint, subset of the wider history of a society. It is an integral part of a society; and the essence of a military, the armed citizen, is a reflection of that society.

War is only one aspect of military history, though it remains the critical test for any military establishment and thus an essential aspect. The changes in warfare over time are thus a legitimate focus for the student of military history. The American Army has been both a recipient of and a contributor to the fruits of the changes in warfare pioneered by the Western world. The United States was born in the eighteenth century, during the great age of European dynastic wars involving, generally, armies of professional, uniformed soldiers whose maneuvers and battles left the civilian masses of a nation-state largely unaffected. Until the latter part of that century, wars were relatively simple and restricted in area, forces, and objectives. This changed with the advent of the "nation in arms" during the French Revolution and Napoleonic Wars. Warfare became conflicts of mass armies of conscripts, motivated by revolutionary ideology. With the spread of the industrial revolution in the following century, warfare grew even more complex and exerted an ever-increasing influence on more elements of society. This new era in warfare coincided with the evolution of the United States as an independent nation. In the first half of the twentieth century the effects of large-scale wars became so pervasive that they were felt not only by the combatant nations but throughout the entire world, now seemingly grown more compact due to the advent of faster transportation and communications means. The outcome in those wars was no longer measured in terms of the preservation of national honor or the conquest of territory, familiar in eighteenth century warfare, but in terms of national survival. Thus, as warfare in the past two centuries broadened to involve more and more people and more and more of the energies and resources of society to fight it—or during the Cold War, to deter it—the definition was extended to encompass more activities.

Broadly defined, military history lies on the frontier between general history and military art and science. It deals with the confluence and interaction of military affairs with diplomatic, political, social, economic, and intellectual trends in society. To understand it therefore requires some knowledge of both general history and military art. In its American context it represents many interrelated facets. Certainly it involves wars—all kinds of wars. It may surprise Americans, who traditionally have regarded themselves as a peaceable and unmilitary people, to learn that the range of warfare in their national experience has been quite wide, and the incidence quite frequent.

Born in a revolution, a violent struggle often considered a prelude to modern ideological struggles, the United States has since endured a bitter Civil War, participated in numerous international wars, and has recently been thrust into a global war on terrorism. In American national experience, war itself has undergone considerable change and oscillation from one mode to another. The American

Revolution was a limited war of the eighteenth century variety, although one fought on the backdrop of a "people's war" between Tories and Patriots over the loyalty of each small village and town. The War of 1812, the Korean conflict of 1950-1953, and the Gulf War in 1991 were later models of limited conflict fought for specific, limited objectives short of the total destruction and occupation of the foes' homelands. The American Civil War introduced the age of total war to which World Wars I and II added their bloody chapters. The Cold War involved mobilizing and militarizing huge segments of society never before affected by warfare. The current war on terrorism, with its potential for direct attacks on the American homeland and the pervasive (and invasive) security requirements for defending against such attacks, affects all aspects of American society. Over the centuries, war has cut deeper and deeper into the life of the nation.

After World War II, under the shadow of nuclear weapons that threaten all civilization with annihilation, warfare returned to earlier forms. Guerrilla wars, foreshadowed in American experience by the long-continuing Indian Wars and the Philippine Insurrection of 1899-1902, returned as American forces became engaged in counter-insurgency warfare during the Vietnam War (1964–1973) and in support to various Central American nations, notably El Salvador, in the 1980s. Today, modern conflicts include operations that could be classified as "small wars" such as Operation Just Panama in 1989 and humanitarian peacekeeping operations in Haiti, Somalia, and the former Yugoslavia. The line between war and peace, already blurred by nation-building operations and "police actions," grew even more difficult to discern as the twentieth century drew to a close with the U.S. Army involved in dozens of smallscale operations around the world. The direct attack on America on September 11, 2001, featuring the use of terrorism to kill over 3.000 Americans at the World Trade

Center towers and the Pentagon, further changed the equation in ways still not fully known.

Wars used to be regarded as clearly definable exercises in violence when diplomacy failed and statesmen handed over to soldiers the burden of achieving victory. They were usually marked by formal ceremonies: a declaration at the beginning and a surrender and peace treaty at the end. Since World War II these formalities are no longer the fashion. War and peace have become blurred. Neither in Korea nor in Vietnam was war officially declared. The debate in Congress before the initiation of hostilities in the Gulf War led only to a congressional resolution of support, not a declaration of war.

Endings of military operations also are not clearly marked. No peace treaty followed the surrender of Germany in World War II or the truce in Korea in 1953. The Vietnam War ended with a treaty, but one the North Vietnamese promptly violated. Despite a decisive tactical victory for the United States, the confused political and diplomatic situation after the Gulf War continued to simmer, with United Nations resolutions and arms inspection programs in shambles and economic embargoes rapidly disappearing. The renewal of the war with Iraq in March 2003 resolved many of the problems of a still-dangerous regime at the cost of creating a host of others. While changes in the nature of warfare have affected the conduct of war and the role of the military and society in it, participation in organized violence in all its forms is still a vital component of military history that must be studied. Not only must the causes, conduct, and consequences of a war be analyzed, but as the line between war and peace becomes more indistinct, the periods between the wars require renewed interest from students of military history.

Besides war in the broad sense, there is another major facet that military history must address and that military historians of this generation have found more and more integral to their subject. That is the study of the military as an institution and a manifestation of state power. The way in which a state organizes for violence and the multifaceted effects of that effort are critical to understanding war and its impact on the society of which the military is often but a apply force, societies organize armies. To Reflecting the national culture and varying in their impact on it, armies are institutions, social entities in themselves. Some armies have close relations with the societies from which they are drawn; others are a class apart. For example, during much of U.S. history the Army was scattered in frontier posts and physically isolated from the rest of society. But in the period since World War II, civil-military relations have been close. As institutions, armies take form and character. Their institutional outlines are manifested in a number of ways, some overt, some subtle: organization and administration, system of training, mode of supply, planning for mobilization and the conduct of war, methods of fighting on the battlefield, weaponry and utilization of technology, system of command and control, selection of manpower and leaders, and relations with the civilian population and authorities. The whole host of policies, doctrines, customs, traditions, values, and practices that have grown up about armies is an important part of the institutional story. The impact of the selective service system (the draft) on many aspects of American life in this century is in itself a significant story. Its ending, for all intents and purposes, in 1973 and the creation of the allvolunteer Army has equal and far-reaching significance. Many elements of that significance are still not yet fully revealed.

The Army Seal

The Army Seal was used originally during the American Revolution to authenticate documents. It displayed the designation "War Office," which was synonymous with Headquarters of the Army, and the Roman date MDCCLXXVIII (1778) the first time it was used. It remained unchanged until 1974, when the War Office banner was replaced with "Department of the Army" and the date was changed to 1775, the year in which the Army was established. The seal embodies the Army's ideals of loyalty, vigilance, perseverance, truth, courage, zeal, fortitude, remembrance, determination, constancy, achievement, dignity, and honor.

All the facets of change in the military as an institution thus represent histories in themselves and reflect other changes in the nature of warfare, technology, and a country's internal development and external responsibilities. A shift in one component will inevitably have an impact on the institutional structure. For example, a fundamental change in weaponry, equipment, or technology, be it the adoption of gunpowder, the rifled musket, the airplane, the tank, the atomic bomb, night-vision devices, or precision-guided munitions, will inevitably affect the traditional modes of fighting and reverberate throughout the institutional framework. The phenomenon of cultural lag evident in other human institutions also applies to military organizations, and some armies have been slower to adopt changes than others, often with fatal results in the test of battle.

While the U.S. Army as a social entity has evolved to meet its primary mission—to fight—in its American institutional context military history must also treat the Army as a social force in peace. From the beginning the Army has played a role in developing the country: in exploring, guarding the frontier, and constructing roads; in engineering, transportation, communication, sanitation, and medicine; and in flood control. At the same time the Army has served as a vehicle for social mobility of certain disadvantaged groups, for example, European immigrants in

the nineteenth century, African Americans in the 1950s and 1960s, and Hispanic Americans today. The mixture of the European legacy, native environment, democratic ideals and values, and national experience in war and peace have combined to mold the Army into a distinct institution in American life, a unique blend of professional and civilian elements. Indeed, as Russell F. Weigley, a student of the Army's institutional history, has well expressed it, the story of the American Army is really a history of "two armies": "a Regular Army of professional soldiers and a citizen army of various components variously known as militia, National Guards, Organized Reserves, selectees."

It has been said that every generation rewrites its history. Its own needs and problems inevitably make it take fresh looks at its own past for light, understanding, guidance, and alternative courses of action. Nowhere is this necessity more evident than in the field of American military history today—broadly conceived. During most of the national existence of the United States the liberal democratic tradition and geographic isolation combined to subordinate in the public mind the role of force and military institutions in its history. Blessed by relatively weak neighbors on the north and south and safe behind its ocean barriers, the United States could define its security in terms of its own boundaries and frontiers. The military factor in its heritage, birth, and development tended to be discounted. But when scientists began to conquer space and time in the twentieth century and the European system that had maintained order in the nineteenth century began to crumble under the impact of two world wars, Americans began to find their security bound up with the fates of other countries. The nation that began the twentieth century with a strong sense of security by mid-century began to feel insecure. George F. Kennan, former director of the Policy Planning Staff of the Department of State, elaborates, "A country which in 1900 had no thought that its prosperity and way of life could in any way be threatened by the outside world had arrived by 1950 at a point where it seemed to be able to think of little else but this danger." The Cold War and then our involvement in the Global War on Terrorism put an end to America's lingering beliefs in isolation and safety. Not since the era of the founding fathers has survival in a dangerous world become such an urgent issue and the foundations of national security of such concern. An essential element of maintaining that national security must be the study of war in theory and practice. Both the theory and the practice of war must be analyzed together to gain the fullest perspective.

Theory and Practice of War

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One question that has long interested students of the theory and practice of military affairs is whether war is an art or a science. This is no small question in an age when the lure of technology seeks to reduce so much of human behavior to scientific principles or mechanistic templates. eighteenth century, the age of enlightenment, when the systematic study of war began, military theory regarded warfare as mathematical and scientific. A general who knew mathematics and topography, the theorists optimistically maintained, could conduct campaigns with geometrical precision and win wars without bloody battles. In Europe, the violent shock of Napoleonic warfare brought a rude end to the notion of war as a purely scientific or mathematical game. But insofar as the application of physical pressure upon the enemy involves the use of mechanical tools under certain predictable or calculable conditions, it is possible to speak in terms of military science. The systematic application of science to the development of weapons and to technology in general is a comparatively recent development. Since World War II, techniques of research and analysis have been enlisted from scientific fields to make calculations and choices among complex weapon systems and in the management of huge defense programs more exact. Over and above the techniques, the successful conduct of war at all levels of command requires assessing unpredictable variables and taking calculated risks under circumstances for which no precise precedent exists. Since the "fog of war" still holds and wars involve men as well as machines, warfare remains in many ways what it has always been essentially—an art.

Military theorists have long searched for the principles underlying the art of war. They have sought to distill from the great mass of military experience over the centuries simple but fundamental truths to guide commanders through the fog of war. They have evolved lists of principles from an analysis of the campaigns and the writings of the great captains of war, such as Julius Caesar, Frederick the Great, Napoleon Bonaparte, and Helmuth von Moltke. Occasionally the masters have provided their own set of precepts. Foremost among the analysts have been Henri de Jomini, Carl von Clausewitz, Ardant du Picq, Alfred Thayer Mahan, Ferdinand Foch, Giulio Douhet, Basil H. Liddell Hart, J. F. C. Fuller, and Sun Tzu. The axioms range from the Confederate Lt. Gen. Nathan B. Forrest's oft-misquoted advice, "Git thar fustest with the mostest men," to Napoleon's 115 maxims. The lists differ in emphasis as well as in number. Some theorists have stressed that the battle is all and the defeat of the enemy's armed forces the correct objective, others that the best path to victory is by indirect methods and approaches that avoid confrontations and rely upon maneuver and psychological pressure.

Today, all great nations recognize principles of war and incorporate them in one manner or another into military doctrine. The lists vary from nation to nation. In the modern dress of the Western world, the accepted principles are essentially a post-Napoleonic conception, advanced by Clausewitz, the great Prussian philosopher of war of the early nineteenth century, and his contemporary, Jomini, the wellknown French general and theorist. Since the United States shares a common military heritage and a common body of military thought with Europe, American students of war have also sought to reduce the conduct of war to certain essential premises. The U.S. Army recognizes nine such principles: objective, offensive, maneuver, mass, economy of force, unity of command, security, surprise, and simplicity. The proper application of these principles is still

essential to the exercise of effective military operations. First, let us define them.

Objective. Direct every military operation toward a clearly defined, decisive, and attainable objective. The ultimate military objective may be the complete destruction of an enemy's armed forces and his will to fight. The wider political objective may be the complete defeat and reconstruction of an enemy nation that will involve regime change and political, economic, and social reshaping. Each intermediate objective must have the precise mix of force applied to it to attain decisive results. Every commander must understand the overall military and political objectives of the application of force and how his element will contribute to attain those goals. The principle of objective, with a series of intermediate objectives, helps all elements of an operation focus on what must be done and by whom.

Offensive. Seize, retain, and exploit the initiative. In order to achieve victory, a commander must undertake offensive operations. Offensive operations make the enemy react to your moves and keep him on the defensive and off balance. Offensive permits the commander to retain the initiative. This does not mean that defensive operations have no place on the battlefield. Going onto the defensive can conserve forces, allow for a logistical pause, or force an enemy to attack to his distinct disadvantage. However, a defensive mindset ultimately surrenders the initiative to the enemy. Only offensive operations can, in the end, force your will on the enemy.

Maneuver. Place the enemy in a disadvantageous position through the flexible application of combat power. Maneuver is an essential ingredient of combat power. It contributes materially to exploiting successes and in preserving freedom of action and reducing vulnerability. The object of maneuver is to dispose a force in such a manner as to place the enemy at a relative disadvantage and thus achieve results that would otherwise be more costly in men

and materiel. Successful maneuver requires flexibility in organization, administrative support, and especially command and control. It is the antithesis of permanence of location and implies avoidance of stereotyped patterns of operation.

Mass. Concentrate the effects of combat power at the decisive place and time. Mass is much more than mere numbers. Many armies through the years have had a greater number of soldiers on any given battlefield but still have failed to win. Mass is thus the concentration of military assets against a specific target. Mass focuses the right mix of combined arms (infantry, armor, artillery) and airpower to overcome even an otherwise superior enemy force. Proper application of mass can permit numerically inferior forces to achieve decisive combat results.

Economy of Force. Allocate minimum essential combat power to secondary efforts. Skillful and prudent use of combat power will enable the commander to accomplish the mission with minimum expenditure of resources. Combat power on the battlefield is a limited resource. If you use it in one place, it is not available in another. Commanders must choose carefully how to use the exact amount of necessary force in the primary and secondary attacks to ensure sufficient combat power at the right place and time. This will allow other assets to focus on other targets. At times, a commander may use his forces in one area to defend, deceive, or delay the enemy or even to conduct retrograde operations to free up the necessary forces for decisive operations in another area.

The Army Flag and Campaign Streamers

Prior to 1956 the Army was the only armed service without a flag to represent the entire service. Prompted by the need for a

flag to represent the Army in joint service ceremonies, in 1955 Secretary of the Army Wilber M. Brucker requested the creation of the Army Flag. The design was a simplified version of the Army Seal placed on a white background that included a scroll designation United States Army with the numerals 1775 displayed below and the Army's campaign streamers attached to the spearhead of the flagstaff.

The Army has defined an official campaign as a particular combat action or series of actions that has historical significance or military importance to the Army and the nation. The concept of campaign streamers began during the Civil War, when the War Department instructed regiments to inscribe the names of their meritorious battles on their national colors. In 1890 the War Department directed that regimental honors be engraved on silver rings placed on the staffs of regimental flags. In 1920 the War Department ordered that each regimental color would bear streamers, in the colors of the campaign medal ribbon, for each campaign in which the regiment had fought. The creation of the Army Flag provided a means to display all the Army's campaigns (175 in 2003).



Battle Streamers Richard Hasenauer, 1976

Unity of Command. For every objective, ensure unity of effort under one responsible commander. The decisive

application of full combat power requires unity of command, which obtains unity of effort by the coordinated action of all forces toward a common goal. While coordination may be attained by cooperation, it is best achieved by vesting a single commander with the requisite authority to get the job done.

Security. Never permit the enemy to acquire an unexpected advantage. Security is essential to the preservation of combat power and is achieved by measures taken to prevent surprise, preserve freedom of action, and deny the enemy information of friendly forces. Since risk is inherent in war, application of the principle of security does not imply undue caution and the avoidance of all risk. Security frequently is enhanced by bold seizure and retention of the initiative, which denies the enemy the opportunity to interfere. The principle of security does require, however, that risks be calculated carefully and that no unnecessary chances are taken.

Surprise. Strike the enemy at a time or place or in a manner for which he is unprepared. Surprise can decisively shift the balance of combat power. Surprise may allow for success out of proportion to the effort expended. It is not essential that the enemy be taken completely unaware, but only that he becomes aware too late to react effectively. Factors contributing to surprise include speed, deception, unexpected combat application power, of effective intelligence and counterintelligence (including communications and electronic intelligence and security), and variations in tactics and methods of operation.

Simplicity. Prepare clear, uncomplicated plans and clear, concise orders to ensure thorough understanding and minimize confusion. Simplicity contributes to successful operations. If other factors are equal, the simplest plan is preferred. In multinational operations, differences in language, culture, and doctrine complicate the situation;

simple plans and orders can help minimize the confusion inherent in such environments.

Many examples of the successful employment or violation of these principles can be cited in American military history, and illustrations will be given in appropriate places in subsequent chapters. Each case requires careful study in its own context. For example, we may note briefly that the proper objective has often eluded commanders in war. The British in the American Revolution, for example, were never clear as to their prime objective: whether to capture strategic positions, to destroy the Continental Army, or simply to try by an appropriate show of force to woo the Americans back to their allegiance to the Crown. As a result, their victories over Washington's army in the field seldom had much meaning. In another case, not until after many years of fighting the elusive Seminoles in the Florida swamps did Col. William J. Worth realize that the destruction of their villages and sources of supply would end the conflict. In the limited wars and expeditions since 1945, however, the United States has sought to achieve objectives short of the total destruction of the enemy or of his productive capacity. What was the objective in Vietnam? It was not the conquest of the North, but the establishment of a viable political entity in South Vietnam. That did not require so much military force as political. The objective is often even more elusive, and can change over time, in peacekeeping or humanitarian relief operations. In Somalia, the original mission in 1992 of providing food to a starving people changed over time into the objective of remaking a country and achieving political stability. A violent reaction by a number of factions resulted in an American retreat from that country. The traditional concept of "victory" and "winning" has taken on a different meaning in the new political context of warfare in the post-Cold War age. Overwhelming force has often been replaced with the necessity for restraint and only carefully applied military